S-1147.1			
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SUBSTITUTE SENATE BILL 5332

State of Washington 56th Legislature 1999 Regular Session

By Senate Committee on Energy, Technology & Telecommunications (originally sponsored by Senators Brown, Hochstatter, Goings, Fairley, Winsley, Costa and Kohl-Welles)

Read first time 02/25/1999. Referred to Committee on .

- 1 AN ACT Relating to establishing community service voice mail as a
- 2 component of the Washington telephone assistance program; amending RCW
- 3 80.36.005, 80.36.410, 80.36.420, 80.36.430, 80.36.440, 80.36.450,
- 4 80.36.460, 80.36.470, and 80.36.475; adding a new section to chapter
- 5 80.36 RCW; recodifying RCW 80.36.005; and providing an expiration date.
- 6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 7 **Sec. 1.** RCW 80.36.005 and 1993 c 249 s 1 are each amended to read 8 as follows:
- 9 ((As used in this chapter)) The definitions in this section apply
- 10 throughout RCW 80.36.410 through 80.36.475, unless the context
- 11 $((\frac{\text{indicates}}{\text{otherwise}}))$ <u>clearly requires</u> otherwise $((\frac{1}{2}))$.
- 12 (1) "Community action agency" means local community action agencies
- 13 or local community service agencies designated by the department of
- 14 community, trade, and economic development under chapter 43.63A RCW.
- 15 (2) "Community service voice mail" means a computerized telephone
- 16 answering service with the capabilities described in RCW 80.36.420(4).
- 17 <u>(3)</u> "Department" means the department of social and health
- 18 services.

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- 1 **Sec. 2.** RCW 80.36.410 and 1987 c 229 s 3 are each amended to read 2 as follows:
- (1) The legislature finds that universal telephone service is an important policy goal of the state. The legislature further finds that: (a) Recent changes in the telecommunications industry, such as federal access charges, raise concerns about the ability of low-income persons to continue to afford access to local exchange telephone service; and (b) many low-income persons do not have a permanent residence in which to receive local exchange telephone service.
- 10 (2) Therefore, the legislature finds that: (a) It is in the public interest to take steps to mitigate the effects of these changes on low-income persons; and (b) advances in telecommunications technologies, such as community service voice mail, provide new and economically efficient ways to secure many of the benefits of universal service to low-income persons who are not customers of local exchange telephone service.
- 17 **Sec. 3.** RCW 80.36.420 and 1990 c 170 s 2 are each amended to read 18 as follows:
- The Washington telephone assistance program shall be available to ((participants)) eligible clients of department programs ((set forth in RCW 80.36.470)) and community action agency services, except that clients of community action agency services shall be eligible only for the community service voice mail described in subsection (4) of this section. Assistance shall consist of the following components:
- 25 (1) A discount on service connection fees of fifty percent or more 26 as set forth in RCW 80.36.460.
- 27 (2) A waiver of deposit requirements on local exchange service, as 28 set forth in RCW 80.36.460.
- 29 (3) A discounted flat rate service for local exchange service, 30 which shall be subject to the following conditions:
- 31 (a) The commission shall establish a single telephone assistance 32 rate for all local exchange companies operating in the state of 33 Washington. The telephone assistance rate shall include any federal 34 end user access charges and any other charges necessary to obtain local 35 exchange service.
- 36 (b) The commission shall, in establishing the telephone assistance 37 rate, consider all charges for local exchange service, including 38 federal end user access charges, mileage charges, extended area

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1 service, and any other charges necessary to obtain local exchange 2 service.

- 3 (c) The telephone assistance rate shall only be available to 4 eligible customers subscribing to the lowest available local exchange 5 flat rate service, where the lowest local exchange flat rate, including any federal end user access charges and any other charges necessary to 6 7 obtain local exchange service, is greater than the telephone assistance 8 Low-income senior citizens sixty years of age and older and 9 other low-income persons identified by the department as medically 10 needy shall, where single-party service is available, be provided with single-party service as the lowest available local exchange flat rate 11 service. 12
- (d) The cost of providing the service shall be paid, to the maximum extent possible, by a waiver of all or part of the federal end user access charge and, to the extent necessary, from the telephone assistance fund created by RCW 80.36.430.
- 17 (4) A community service voice mailbox that provides recipients
 18 with: (a) An individually assigned telephone number; (b) the ability
 19 to record a personal greeting; and (c) a secure private security code
 20 to retrieve messages. The community service voice mailbox may also
 21 include a toll-free line through which recipients can access their
 22 community service voice mailboxes at no charge.
- 23 **Sec. 4.** RCW 80.36.430 and 1990 c 170 s 3 are each amended to read 24 as follows:
- 25 (1) The Washington telephone assistance program shall be funded by a telephone assistance excise tax on all switched access lines and by 26 27 funds from any federal government or other programs for this purpose. Switched access lines are defined in RCW 82.14B.020. 28 The telephone 29 assistance excise tax shall be applied equally to all residential and 30 business access lines not to exceed fourteen cents per month. telephone assistance excise tax shall be separately identified on each 31 32 ratepayer's bill as the "Washington telephone assistance program." All 33 money collected from the telephone assistance excise tax shall be 34 transferred to a telephone assistance fund administered by the department. 35
- 36 (2) The department shall be the fund administrator for local 37 exchange companies, and the department of community, trade, and 38 economic development shall be the fund administrator for community

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- 1 <u>action agencies</u>. Local exchange companies <u>and community action</u>
 2 <u>agencies</u> shall bill ((the)) their fund <u>administrator</u> for their expenses
 3 incurred in offering the telephone assistance program, including
 4 administrative and program expenses.
- 5 (3) The department shall disburse the money to the local exchange companies and to the department of community, trade, and economic 6 7 development, except that the total amount of funds that may be paid 8 annually to the department of community, trade, and economic 9 development shall not exceed ten percent of the total annual telephone assistance fund revenues collected. The department is exempted from 10 having to conclude a contract with local exchange companies in order to 11 effect this reimbursement. The department of community, trade, and 12 economic development shall disburse the money to the community action 13 agencies. 14
- 15 <u>(4)</u> The ((department)) <u>fund administrators</u> shall recover ((its))
 16 <u>their</u> administrative costs from the fund. The ((department)) <u>fund</u>
 17 <u>administrator</u> may specify by rule the range and extent of
 18 administrative and program expenses that will be reimbursed to local
 19 exchange companies <u>or community action agencies</u>.
- 20 **Sec. 5.** RCW 80.36.440 and 1990 c 170 s 4 are each amended to read 21 as follows:
- 22 <u>(1)</u> The commission ((and)), the department, and the department of 23 <u>community</u>, <u>trade</u>, and <u>economic development</u> may adopt any rules 24 necessary to implement RCW 80.36.410 through 80.36.470.
- 25 (2) The rules relating to community service voice mail shall identify funding priorities that extend the benefits of community 26 27 service voice mail to the greatest number of eligible clients. Within available resources, funding shall be made available for: (a) 28 29 Deployment of new community service voice mail systems, including costs 30 for start-up and installation, staff to train participating agencies, and maintaining program data; (b) installation of toll-free lines 31 through which recipients of existing community service voice mail can 32 33 access their community service voice mailboxes at no charge; (c) expansion of the capacity of existing community service voice mail; and 34 35 (d) payment for continuing and expanding telephone services of existing 36 community service voice mail, including maintenance expenses, operating 37 expenses, and administrative expenses. The rules may require community 38 action agencies to match up to fifty percent of the funds received from

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- 1 the telephone assistance program or to demonstrate the acquisition of
- 2 <u>in-kind</u> contributions from local exchange companies or vendors of
- 3 <u>community service voice mail hardware or software.</u>
- 4 **Sec. 6.** RCW 80.36.450 and 1993 c 249 s 2 are each amended to read 5 as follows:
- 6 The Washington telephone assistance program shall be limited to one
- 7 residential access line per eligible household for services provided by
- 8 local exchange companies or to one community service voice mailbox per
- 9 <u>eligible person for services provided by community action agencies</u>.
- 10 **Sec. 7.** RCW 80.36.460 and 1990 c 170 s 5 are each amended to read 11 as follows:
- 12 (1) Local exchange companies shall file tariffs with the commission
- 13 which waive deposits on local exchange service for eligible subscribers
- 14 and which establish a fifty percent discount on service connection fees
- 15 for eligible subscribers. Part or all of the remaining fifty percent
- 16 of service connection fees may be paid by funds from federal government
- 17 or other programs for this purpose. The commission or other
- 18 appropriate agency shall make timely application for any available
- 19 federal funds. The remaining portion of the connection fee to be paid
- 20 by the subscriber shall be expressly payable by installment fees spread
- 21 over a period of months. A subscriber may, however, choose to pay the
- 22 connection fee in a lump sum. Costs associated with the waiver and
- 23 discount shall be accounted for separately and recovered from the
- 24 telephone assistance fund. Eligible subscribers shall be allowed one
- 25 waiver of a deposit and one discount on service connection fees per
- 26 year.
- 27 (2) Community action agencies may not charge recipients for
- 28 <u>community service voice mail.</u>
- 29 **Sec. 8.** RCW 80.36.470 and 1990 c 170 s 6 are each amended to read
- 30 as follows:
- 31 (1) Adult recipients of department-administered programs for the
- 32 financially needy which provide continuing financial or medical
- 33 assistance, food stamps, or supportive services to persons in their own
- 34 homes are eligible for participation in the telephone assistance
- 35 program. The department shall notify the participants of their
- 36 eligibility.

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- 1 (2) Adult clients of community action agency services are eligible
- 2 for participation in the community service voice mail of the telephone
- 3 <u>assistance program if they do not reside in a residence with local</u>
- 4 exchange telephone service or do not have a reliable means of directly
- 5 <u>receiving telephone calls or messages.</u>
- 6 **Sec. 9.** RCW 80.36.475 and 1990 c 170 s 7 are each amended to read 7 as follows:
- 8 The department shall report to the ((energy and utilities))
- 9 committees of the house of representatives and the senate with
- 10 jurisdiction over telecommunications services by December 1 of each
- 11 year on the status of the Washington telephone assistance program. The
- 12 report shall include the number of participants by qualifying ((social
- 13 service)) department or community action agency programs receiving
- 14 benefits from the telephone assistance program and the type of benefits
- 15 participants receive. The report shall also include a description of
- 16 the geographical distribution of participants, the program's annual
- 17 revenue and expenditures, and any recommendations for legislative
- 18 action.
- 19 <u>NEW SECTION.</u> **Sec. 10.** RCW 80.36.005 is recodified as a new
- 20 section in chapter 80.36 RCW to be codified immediately before RCW
- 21 80.36.410.
- 22 <u>NEW SECTION.</u> **Sec. 11.** Sections 2 through 8 of this act expire
- 23 June 30, 2003.

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